

Comprehensive Plan

INTERGOVERNMENTAL COORDINATION ELEMENT

Prepared for
The City of Deltona

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INTRODUCTION

The purpose of the Intergovernmental Coordination Element is to identify the most appropriate coordination mechanisms between the City of Deltona and federal, state, regional and adjacent local governments, or quasi-governmental and special districts. This Element is required to identify measures to resolve incompatible goals and objectives from other local government comprehensive plans. This Element also establishes a dispute resolution process in which to resolve disagreements between the City and other local and regional government agencies.

The following is an inventory of federal, state, regional, local, and other quasi-governmental agencies the City of Deltona must coordinate with on a continuing basis.

ADJACENT LOCAL GOVERNMENTS

Volusia County

Volusia County provides some of the City's services at this time. The County is responsible for providing or maintaining County roads and a few primary roads, parks, water (a portion), sewer (a portion), solid waste landfill disposal, and police protection. The coordination of these services requires frequent and open communication. The City was developed under County codes such that there is a general compatibility of uses with the neighboring unincorporated area. As the City further develops its own identity, compatibility related issues may arise.

Unincorporated community villages exist around Deltona. They are known as Cassadega, Enterprise and Osteen. These communities began well before the Deltona Lakes subdivision and each have their own unique individual identity. The City will continue to need to work with these communities to minimize future negative impacts of development.

City of DeBary

The City of DeBary was incorporated in 1993, adjacent to Deltona on the southwest border. The City of DeBary is almost entirely located west of I-4-a very small portion is east of I-4 on the south side of DeBary Avenue. There are no apparent land use compatibility issues at this time.

Orange City

Orange City is located west of I-4 and is adjacent to Deltona's west boundary. There are no apparent compatibility issues at this time. Both communities share an interest in the development occurring around the I-4 Saxon Boulevard interchange, the planned Howland Boulevard interchange and the development of the southwest (Volusia) activity center.

City of DeLand

While the City of DeLand is not immediately adjacent to Deltona; its relatively close proximity and status as the County seat provide economic and social ties that make coordination a valuable asset to both communities. In addition, annexation opportunities exist for both cities that may have future direct impacts on one another. The City of DeLand is approximately seven miles northwest of the City.

City of Lake Helen

The City of Lake Helen is not immediately adjacent; however, the potential exists that these two communities could one day be adjacent to another. The Lake Helen city limits are about a half mile north of the City's present border. There are no immediate land use compatibility issues at this time. However, development activity that may occur in the activity center should be coordinated with the City of Lake Helen, i.e. type of uses, extension of roads and other services.

Seminole County

Seminole County is not adjacent with the City of Deltona; however, the County shares the shoreline of the St. Johns River water body, Lake Monroe. Deltona has a public boat ramp to the navigable water body, therefore there could be many shared resource issues. I-4 bridges Lake Monroe and there are shared Level Of Service facility improvement issues related to the facility.

City of Sanford

Similar to Seminole County, the City of Sanford shares the shoreline of a large recreational water body, Lake Monroe. Sanford has a public boat ramp to the lengthy navigable water body,

therefore there could be many shared resource issues. I-4 bridges Lake Monroe and there are shared Level of Service facility improvement issues related to the facility.

REGIONAL AND QUASI-GOVERNMENTAL AGENCIES

Metropolitan Planning Organization (MPO)

The MPO coordinates capital expenditures regarding the planning and programming of Federal and State Transportation projects. The MPO is a county wide organization.

Volusia Council of Governments (VCOG)

The VCOG is an advisory body, which was conceived as an area-wide planning organization. VCOG offers planning assistance to local governments; its membership includes representation from most local governments in Volusia County.

Volusia Growth Management Commission (VGMC)

The VGMC was created to improve intergovernmental cooperation, and established by an county wide referendum amending the Volusia County Charter. The VGMC is empowered to evaluate local government(s) plans and amendments so that plans are consistent with the plans and programs of adjacent or affected governments. Many of the local governments are represented on the Commission, which meets monthly.

West Volusia Summit

The West Volusia Summit was started in 1997. The community leaders and the council and commission members of all west Volusia municipalities and the County wanted to come together and discuss common issues. Each city takes turns hosting the summit and setting the agenda. This is an informal association and there are no fixed members without any fixed terms.

Volusia Water Alliance

Started in May of 1996, with the mission to develop a county wide water plan and encourage projects that ensure the aquifer will provide sustainable water supply without significant environmental damage. All 16 cities within the county are members and three county representatives including one from the largest private utility provider in the county. Only members with consumptive use permits can vote.

Orlando/Volusia Metropolitan Regional Alliance

A formal body created through resolution in 1996, after a joint study was done by LYNX and VOTRAN indicated the need for coordination between the Volusia and Orlando MPO. Each chair of the Volusia and Orlando MPO serves as co-chairs. The mission is to discuss common transportation issues. They meet quarterly.

Volusia County Recreation Directors Association

This group is an informal association of county and city recreational staff and serves as a forum for the exchange of ideas and information.

Volusia County Environmental Advisory Committee

This group is a committee of the county and serves as a advisory board to discuss environmental issues and provide recommendations to County Council and other County Boards. Created to implement and maintain requirements in the Volusia County Charter.

Volusia County School Board

Volusia County School Board coordinates with County and City on decisions related to the siting of new schools, including the provision of services. Coordination is informal and usually takes place at the staff level.

VOTRAN

VOTRAN provides public transportation to the entire Volusia County area.

East Central Florida Regional Planning Council (ECFRPC)

ECFRPC provides planning related services at both a regional and local level. The Regional Planning Councils have been given the opportunity and responsibility to provide dispute resolution services. The Regional Planning Councils also are a good source for planning related data and materials.

STATE GOVERNMENTAL AGENCIES

Florida Department of Community Affairs (DCA)

The DCA is responsible for coordination and review for all local government comprehensive plans. The DCA also provides planning guidance and insures compliance to state planning guidelines established in Chapter 163 of the Florida Statutes and Florida Administrative Code 9J-5. The DCA also reviews Developments of Regional Impact (DRI). A DRI is based on the intensity of a single development or development of common ownership or relation. A DRI undergoes a more detailed or site specific review than a comprehensive plan amendment. The DCA must find the Comprehensive Plan and amendments “in compliance” before the adopting ordinance can take affect.

Florida Department of Transportation (DOT)

The DOT provides for transportation and maintenance of all state roads. Their responsibility includes public transportation as well as rail and aviation. The DOT construction projects often include drainage improvements and street beautification.

Florida Department of Environmental Protection (DEP)

The DEP are responsible for maintaining numerous environmental protection regulations. They include shared responsibility for wetland protection with SJRWMD, shared responsibility for protection of endangered species habitat and endangered species with FGFFC, surface water quality. They are an excellent source for environmental data.

St. Johns River Water Management District (SJRWMD)

SJRWMD is responsible for protecting and maintaining the St. Johns River system through the enforcement of stormwater regulation, shared responsibility protection of wetlands with DEP, floodplains and aquifer recharge areas. They are the permitting agencies for consumptive use wells. The SJRWMD also maintains large tracts of land for the purposes of conservation.

Florida Department of Children and Families (DCF)

DCF major goals are to delivery of services offered by the State to citizens in need of assistance. The department establishes guidelines and policies in regard to the provision of services and acts as a liaison between the State and local governments. The DCF also issues permits for on-site sewage disposal systems.

Florida Game and Freshwater Fish Commission (FGFFC)

The FGFFC was created to “manage freshwater aquatic life and wildlife and their habitats to perpetuate a diversity of species with densities and distributions that provide sustained ecological, recreational, scientific, educational, aesthetic and economic benefits”. The FGFFC require permits that are issued for endangered species. Share protection of some endangered species including manatees and sea turtles with the DEP.

Department of State, Division of Historic Resources

The Division of Historic Resources is responsible for the protection of historic sites and properties. They primarily assist communities with their historic preservation efforts by helping them identify, evaluate, and maintain or mitigate damage to significant historic resources. They also maintain the State’s Master Site File of historic resources.

***Department of Agriculture and Consumer Affairs, Division of Forestry
(FDACA)***

The FDACA, Division of Forestry manages and protects forest resources in Florida through the detection and prevention of forest fires, the application of research to forest management. They also provide information for the protection of woodlands from insects and disease.

FEDERAL AGENCIES

U.S. Army Corps of Engineers (ACOE)

The ACOE is a division within the Defense Department. Depending on jurisdiction, the Corps' can assist the City in protecting the wetlands areas, wildlife habitats, the shoreline of lakes and flood prone areas.

U.S. Natural Resource Conservation Service (NRCS)

The NRCS can assist in the promoting the conservation of soil, water, and related resources. The NRCS gives local governments technical and financial assistance to reduce soil erosion and sedimentation.

U.S. Geologic Survey (USGS)

The USGS can ensure the viability of Deltona's potable water sources. The USGS provides contour mapping that is useful for a variety of issues especially drainage.

U.S. Department of Housing and Urban Development (HUD)

The HUD through the community block grant program provides funds for housing rehabilitation, new home construction, and infrastructure improvements, such as paving roads and drainage improvements. The HUD also funds a number of rental housing subsidy programs which includes the following: Section 8, Section 202, Section 312, Section 221d3, and Section 236. HUD plays an important role in providing affordable housing.

Federal Environmental Protection Agency (EPA)

Responsible for protecting the environment; monitors air and water quality, wastewater and hazardous waste clean-ups.

Federal Emergency Management Agency (FEMA)

Determines flood prone areas for the purposes of participation in the National Flood Insurance Program. Provides emergency assistance in the event of a disaster, i.e. hurricane.

U.S. Fish and Wildlife Service (FWS)

Provide protection of fish, wildlife and their habitat.

FRANCHISE UTILITIES

Florida Power Corporation and Florida Power and Light

Provide the electric utility needs of the city and its residents.

Sprint United Telephone Company and Bell South

Telephone service is provided by the Sprint United Telephone Company and Bell South.

Florida Water Services Corporation

Florida Water Services provides both water and centralized sewer. Their service area includes coverage of approximately 85% of the City's land area. The potable water service is provided to all of the Deltona Lakes PUD residences, with the exception of the northwest area of the City, which is serviced by the county. While the service boundary for centralized sewer may be the same as the potable water service area, only 20% of the residential lots are connected to central sewer. The remainder utilize on-site sewage disposal (OSSD) systems, commonly known as septic tanks.

As mentioned above, Volusia County also provides water and sewer service to the northwestern portion of the City.

Time Warner Cable

Time Warner Cable provides cable television services to the residents of the City.

EFFECTIVENESS OF EXISTING COORDINATION MECHANISMS

The City relies on service from a number of providers. One service provider is the county, which provides some water, sewer and county and some primary road improvements and other services. The City also must coordinate with neighboring jurisdictions to assure that land uses remain compatible.

The City is actively seeking an approach to work with elected officials and possibly establishing joint planning agreements that will assure a desired level of compatibility to meet the needs of those affected communities. This would include but not be limited to the Deltona Activity Center. The community of Enterprise has their desire to remain a rural/historic community. Joint planning agreements could be utilized to address future needs and issues in many areas.

Coordination of planned and programmed improvement issues with other agencies at the local, regional, state or federal levels are extremely important for the City. The City should continue cooperative coordination methods with all the agencies that provide environmental review, transportation improvements and related issues, water provision, sewer provision, solid waste collection, shared park land services and school provision. The City is largely dependent on other agencies to provide services and facilities. The City should strive to establish cost effective services.

The City is working to improve coordination with the Volusia County School Board, especially on siting new school sites and minimizing the impacts on local neighborhoods. The City should continue their interlocal agreement with the School Board to use recreation facilities during non-school hours. The City is working with the School Board to explore the opportunity if utilizing part of "Section 16" for a City administration center, that could be incorporated as part of a larger educational campus master plan.

The provision of utility service(s) needs to be coordinated with the City. The City needs to continue coordination and cooperation with local (water and sewer) utility providers to ensure

established Levels Of Services standards are being met currently and that future demand can also meet the adopted LOS.

Needs And Opportunities

The need for continued coordination will hopefully reconcile a number of future problems and needs. These include:

Existing and Future Land Use

Planning for areas adjacent to the City will benefit from joint planning or interlocal agreements. These interlocal or joint planning agreements should include provisions for annexation. The amount and compatibility of commercial, industrial and residential uses will have area-wide economic and social considerations that could require a cooperative understanding.

Transportation

Level of service for roadways must be recognized as a shared responsibility between local governments. Land development activities must continue to meet the demands of growth efficiently and effectively and, in particular, manage various modes of transportation, such as auto, bike/pedestrian and transit without overburdening the transportation network.

The Interstate 4 corridor, Saxon Boulevard, Howland Boulevard, Providence Boulevard, DeBary/Doyle Road and Deltona Boulevard in the City and US 17-92, State Route 472, Enterprise Road and Saxon Boulevard outside the City include segments that may experience potential transportation deficiencies.

Provision of infrastructure

The City does not operate the potable water or sewer systems at this time. However, the City may do so in the future. It will be important to maintain communication between service providers and service users to effectively address concerns as they arise.

Parks and Recreation

All the county park sites have been transferred to the City for maintenance and development. The City and County must maintain an open line of communication to share facilities and services for benefit of all residents.

Stormwater

The City should take an active role to prevent unnatural amounts of stormwater from adjacent communities being directed to the City.

Comparison Of Anticipated Growth With Regional Policy Plan

There are still large vacant tracts of land where development could require review as a development of regional impact (DRI). The Southwest (Volusia) Activity Center has ample acreage that would meet DRI threshold for review. In contrast, the City's projected population growth will be primarily absorbed in the existing Deltona Lakes PUD.

Areas Of Critical Concern

There are no areas of Critical State Concern located within the City.

COMMUNITY VISION

Deltona's edges will be protected from detrimental or non-compatible development through the use of joint planning and development agreements with surrounding jurisdictions. Deltona will build close working relationships with all other government entities in order to best represent the interest of citizens in matters beyond local governance.

Goals

Establish joint planning and development agreements with surrounding jurisdictions to address areas of overlapping concerns and to best represent the interests of the citizens in these matters.

Table 7-1

**Intergovernmental Coordination
City of Deltona (1998)**

Agency/Office	Nature of Relationship	Lead City Department	Coordination* Mechanism
<u>State of Florida (Departments of) (Continued):</u>			
Health and Rehabilitative Services	Regulation; enforcement Family and children's issues	Police	1
Law Enforcement (FDLE)	Assist in criminal investigations; sets standards for police certification	Police	6
Professional Regulation	Advance Life Services/ALS; Emergency Medical Services/EMS; Regulation, enforcement. Occupational license regulation, enforcement	Fire Development Services	1
Revenue	Reporting; Distribution of shared revenues	Finance	1,2, 6
Transportation	(SR 472), maintenance, etc.; MPO, traffic signals	Administration Engineering	3
Board of Administration	Investments of idle funds/Finance	Finance	1,2,3
<u>State and Regional Agencies:</u>			
East Central Florida Regional Planning Council	Regulation, reporting, planning assistance, coordination with comprehensive planning consistency issues	Development Services	2, 3, 6
Game and Fresh Water Fish Commission	Regulation, enforcement, licensing; wildlife rescue/protection; Safe Hunter Course	Police	1,7
Office of Auditor General	Reporting	Finance	1,2
Office of Insurance Commissioner	Reporting	Finance	1,2

* 1) Regulation and/or enforcement; 2) Formal reporting of data, program status, activities; 3) Binding agreement; 4) Informal meetings and/or correspondence; 5) Committee/Advisory Board; 6) Information exchange; 7) Training

Table 7-1

**Intergovernmental Coordination
City of Deltona (1998)**

Agency/Office	Nature of Relationship	Lead City Department	Coordination* Mechanism
<u>State of Florida (Departments of) (Continued):</u>			
St. John's River Water Management District	Water resource planning and management, permitting and enforcement of surface and groundwater usage/recharge (SWIM)	Development Services Engineering	1 5
State (Division of Historic Resources)	Historic resource identification and protection	Administration	1,2,6
<u>Volusia County:</u>			
Environmental Services Division	Coordination with St. Johns River Water Management District. Maintenance of drainage areas.	Administration	4,6
Housing Unit Development	Community development block grant program/housing assistance (agreement)	Administration	3
Library Service	County Library Board	Administration	3
Emergency Management	Emergency preparedness; 911 system; agreement	Fire	2,3
<u>Volusia County (Continued)</u>			
County Council	Service (inter-local agreements). Local Option Gas Tax (term/distribution), 911 agreement	Administration	3
VOTRAN	Provide public transportation	Development Services Engineering	2,3
Land Acquisition Committee	Recommends public acquisition of land	Administration	2,3,4,5

* 1) Regulation and/or enforcement; 2) Formal reporting of data, program status, activities; 3) Binding agreement; 4) Informal meetings and/or correspondence; 5) Committee/Advisory Board; 6) Information exchange; 7) Training

Table 7-1

Intergovernmental Coordination
City of Deltona (1998)

Agency/Office	Nature of Relationship	Lead City Department	Coordination* Mechanism
<u>Volusia County (Continued)</u>			
Metropolitan Planning Organization	Engineering Director serves as Technical Advisory Committee member; transportation planning including bicycle paths; gas tax implementation. Member on the Citizen Advisory Committee.	Engineering Administration	3,5
Mutual Aid/Fire/Police	Shared services by inter-local agreement. Cooperation with Sheriff's Department	Fire	3
Parks & Recreation	Interlocal agreements Inter-agency programs	Administration, Recreation	3,4
Volusia Council of Government	Advisory study for area wide planning	Development Services	4,5
Volusia Growth Management Commission	Evaluates local government comprehensive plans and plan amendments	Development Services Administration	4,5
Planning and Development Services Department	Inter local agreements, census reports, development appraisals	Development Services	2,3
Property Appraisers Office	Recording of all building permits (agreement)	Development Services	2
Public Works Assistance	Street sign fabrication; traffic signal maintenance (signal construction/agreement)	Engineering	3
State's Attorney's Office	County level/daily reports sent as necessary; processing criminal cases	Police	2

* 1) Regulation and/or enforcement; 2) Formal reporting of data, program status, activities; 3) Binding agreement; 4) Informal meetings and/or correspondence; 5) Committee/Advisory Board; 6) Information exchange; 7) Training

Table 7-1

Intergovernmental Coordination
City of Deltona (1998)

Agency/Office	Nature of Relationship	Lead City Department	Coordination* Mechanism
<u>Volusia County (Continued):</u>			
Supervisor of Elections	Coordinate efforts for Federal, State, and county elections; assistance for City elections	Administration	3
Transportation Management	Reporting/coordination of current street names/house numbers for Emergency 911 system	Development Services	2
Utility Services Department	Sewerage system/service; regulations; construction coordination	Development Services Engineering	1,2
<u>Volusia County School Board:</u>			
All Schools	Coordination of action to improve conditions in vicinity of schools;	Administration Recreation	4
<u>Cities:</u>			
Orange City	Interlocal agreements, service agreements and mutual aid. Cooperation is generally informal.	All Departments	3,4,6
City of DeBary	Interlocal agreements, service agreements and mutual aid. Cooperation is generally informal.	All Departments	3,4,6
City of Lake Helen	Interlocal agreements, service agreements and mutual aid. Cooperation is generally informal.	All Departments	3,4,6
City of DeLand	Interlocal agreements, service agreements and mutual aid. Cooperation is generally informal.	All Departments	3,4,6

*1) Regulation and/or enforcement; 2) Formal reporting of data, program status, activities; 3) Binding agreement; 4) Informal meetings and/or correspondence; 5) Committee/Advisory Board; 6) Information exchange; 7) Training

Table 7-1

Intergovernmental Coordination
City of Deltona (1998)

Agency/Office	Nature of Relationship	Lead City Department	Coordination* Mechanism
<u>Other:</u>			
League of Cities	Coordination and cooperation of Volusia municipalities on issues of common concern. Legislative action on municipal issues.	Administration	4,6
Florida League of Cities	Compile/distribute directory; coordinate response regarding pending legislation at State level; distribution of DATAGRAM; occupational license assistance agreement	Administration	3
<u>Franchises:</u>			
Florida Power Corporation		Administration	3
Time Warner Communications		Administration	3
Bell South		Administration	3
Sprint		Administration	3
Florida Power & Light		Administration	3
Florida Water Services Corporation		Administration	3

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